BEFORE THE BOARD OF OIL, GAS AND MINING
DEPARTMENT OF NATURAL RESOURCES
in and for the STATE OF UTAH

IN THE MATTER OF THE VIOLATION OF MC-800 AND RULE M-3, OF THE BOARD OF OIL, GAS, AND MINING BY CO-OP MINING COMPANY, CO-OP MINE, EMERY COUNTY, UTAH.

CAUSE NO. ACT/ ()

of November, 1978, a hearing was held before the Board of Oil, Gas and Mining in the above-entitled matter, and said hearing was taken before Athena Moore, a Certified Shorthand Reporter and Notary Public in and for the State of Utah, holding Utah C.S.R. License No. 88, commencing at the hour of 11:00 a.m. in the Executive Conference Room, Holiday Inn, 1659 West North Temple, Salt Lake City, Utah.

\underline{P} \underline{P} \underline{E} \underline{A} \underline{R} \underline{A} \underline{N} \underline{C} \underline{E} \underline{S} 1 2 Charles R. Henderson, Chairman Board of Oil, Gas & Mining 3 John Bell, Board Member C. Ray Juvelin, Board Member 4 Ray McIntyre, Board Member 5 Ron Daniels, Coordinator Mined Land Reclamation 6 7 Cleon B. Feight, Director Division of Oil, Gas & Mining 8 Sheree Wilcox Administrative Addistant 9 Division of Oil, Gas & Mining 10 Murray Smith Office of Surface Mining 11 Mr. Dewsnup 12 Ms. Denise Dragoo Attorney General's Office 13 Carl Kingston 14 Attorney at law for Co-op Mine 15

EXHIBITS

17	<u>Number</u> P	age
18		15
19		21
20	교육 가는 사이 시민들은 이 분들은 이 교육을 받는 것을 하는 것이다. 보고 이 이 15회 이 대통령이 하는 3 분이 되는 것이다.	21
21		38

16

22

23

24

25

PROCEEDINGS

MR. CHAIRMAN: This is the time and place set for the hearing in the matter of the violation of MC-700 and Rule M-3 of the Board of Oil, Gas and Mining by Co-op Mining Company, Co-op Mine, Emery County, Utah.

This is an order to show cause and numbered as ACT/015/021. The file indicates that proper notice has been given and that it has been advertised in the newspaper. The file also indicates that the order was served by the sheriff and there is a letter here from Mr. Wendell J. Owen of Co-op Mining Company which probably should be read into the record. Would you like to read that into the record, Mr. Kingston?

State your name into the record, first.

MR. KINGSTON: My name is Carl Kingston.

I am an attorney at law. I represent Co-op Mining
Company in this matter. I might state for the record
by way of an apology to the members of the Board that
I received a phone call from Mr. Wendell Owen yesterday
afternoon about 3:30. He indicated to me that he was
supposed to appear before the Board this morning, but
that he was recouperating from a hernia operation and
could not appear.

He also indicated that he had submitted a

CONTEN

letter to the Board explaining the reason why he would not be able to appear. I would agree with the Board that the letter should be read into the record at this time. I don't have a copy of it. I would be happy to read your letter.

MR. CHAIRMAN: Fine. You may read it into the record.

MR. KINGSTON: This is a letter on the letterhead of Co-op Mining Company and it's dated November 24, 1978 and directed to the State of Utah, Division of Oil, Gas & Mining.

The letter reads:

"In response to order to show cause No.

ACT/015/021, to appear at the hearing to be held on

Wednesday, November 29th, I would like to state my

willingness to comply, but inability to attend at that

date, as I have been previously scheduled to enter the

hospital for an operation on November 27th. My

physician is Dr. Keith Greaves, and I will enter the

Cottonwood Hospital.

There is no other person in our organization who is familiar with this program of compliance to replace me at the hearing but we could have legal counsel present if it would help.

We hope that the preliminary plans submitted

to the Division on November 24 will indicate our intent to comply. We have already installed the sign at the beginning of the access road, have put out the fires and taken steps to prevent future fires, and have cleaned the debris out of Trail Creek. We are working with an engineering firm on the design for a drainage system. The basic prints have been submitted to the Division and the drawings for some of the details are being prepared at present.

We will agree to a reasonable time schedule for completion of the drainage system as soon as the plans are approved by the Division, weather permitting.

We have submitted proposals for surface and underground water monitoring programs, subject to approval; and intend to apply for a NPDES discharge permit.

We request that the schedule for our compliance be set at this hearing, or that our hearing is postponed until the next board meeting.

Respectfully, Wendell J. Owen."

MR. FEIGHT: Mr. Chairman, for the record, Co-op was not officially served. Mr. Owen came into the office on his own volition. I would like to point out that Mrs. Denise Dragoo who is the Special Assistant Attorney General could just go through the process of

informing you about this case and what their recommendations are.

MR. CHAIRMAN: Before we have Denise start, is it my understanding that we are enforcing here, parts of the rules and regulations of the surface mining division and there is a representative here?

MR. FEIGHT: From OSM we have Murray Smith.

MR. MAURY SMITH: My name is Murray Smith.

I am from the Region Five Office of the Office of
Surface Mining.

MR. CHAIRMAN: Do you intend to make a statement on the record or at some time or are you here strictly to listen?

MR. SMITH: It was not my intent to make a statement for the record. I just came to observe. Our Regional office is rather newly established and we are making a strong effort on our part to become familiar with the operations of the State Reclamation Enforcement activity, so I came here basically just to observe a Board meeting. I would be grad to answer some questions if they come up.

MR. CHAIRMAN: Do feel free to make a comment as we go into this. It is relatively new to us, too. You're not entirely by yourself, but this starts out with the case that has some exceptions to it and we'll

go back to it and see what we can do with it.

Would you like to go ahead, Denise, and bring us up to date?

DENISE DRAGOO: Yes. For the record, I am Denise Dragoo. I represent the Division on matters concerning the Mined Land Reclamaction Act. Today the Division has brought four matters concerning the Mined Reclamation Act, and to bring it to the attention of the Board, Co-op is one of the two co-mines that we served with process. Co-op Mining and Blackhawk were the two mines served with notice of the violation. And under 40-8-8(4) that is apparently what we are proceeding under right now. I will read that to you:

"Whenever it shall appear that any person, owner, or operator is violating any provision of this Act, or any rule, regulation, or order made under this act, the Board shall call a hearing to review the facts in the case. All persons known to be affected and the alleged violators shall be given an opportunity to be heard. If, following this hearing, the Board finds a violation it may issue an abatement or a compliance order, or, at its election, bring suit in the name of the state against such person or operator in any court in the state having jurisdiction in the county of residence of any defendant or in the county

where the violation is alleged to have occurred."

That's basically the statute in which we are bringing these proceedings.

1

2

3

5

6

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Today, we would like to present the Division witnesses which will present evidence to establish that there was a violation under the Mined Land Reclamation Act; specifically Section 40-8-7(g) and Rule M-7 and Rule MC-700 which prohibit operation in this state without a state permit.

We will attempt to establish that that operation was occurring without the proper permit procedures. Finally, the Division will recommend some compliance schedules of these operations. The second two matters will be those concerning the Soldier Canyon Mine and the Vipont Mines who were asked to present evidence prior to the state's hearing. letter that we sent them indicated that if they did not present evidence by today's hearing, a recommendation would be made, that the Board would either produce operators for prosecution and according to 40 -8-9(3) basically that requires that any person, owner or operator who willfully or knowing evades this Act by failing to submit the proper requirements for the permit may basically be referred for prosecution for a violation and the punishment would be a misdemeanor and a fine of

not more than \$10,000 for each violation. So that is one alternative, or we could subpoen these operators to appear before the Board in the next hearing.

In the Co-op case, right now, I would like to present Ron Daniels, if I could.

MR. CHAIRMAN: Just a minute. I feel,

Denise, in this case the man has admitted in his letter
that he is in violation. He has submitted the plans
and he is in the hospital. I'm wondering if we're
going to accomplish anything by proceeding. The
attorney has said that they were just notified and
really not able to carry forward on this case. I would
be inclined to discuss with the Board here for just a
minute if we just shouldn't continue the case and give
him until the next meeting. I understand the seriousness
of the situation, but to go forward without proper
personnel here and if we want to take action for not
being here because he is definitely in the hospital.

MRS. DRAGOO: Mr. Chairman, the reason we are pursuing these proceedings today, we recognize that Mr. Owen may be going into the hospital, but basically we are trying to coordinate our activities with that of the Federal Government who have also issued a notice of violation in this particular case, and they have given us, by letter by Don Crane until this date to

come up with a compliance schedule of Co-op Mining, and to the extent we don't, they will go forward with their notice of violation. So that is why we thought that perhaps we could set up some sort of a compliance schedule that will set forth what was necessary to meet the requirements of the Act and a time schedule by which to meet those requirements. If we could do that, the Federal Government, as I understand, will coordinate their efforts with our compliance schedule, and there will be only one action instead of two. It's just our concern and want to avoid duplicate proceedings.

MR. CHAIRMAN: I am not aware of the letter that you referred to a while ago from the Office of Surface Mining.

MRS. DRAGOO: We have it right here.

MR. CHAIRMAN: Let me ask this question: Are you in the position to say if they object or if we kept the case active until the next month, would that be improper in your position?

MR. SMITH: There are certain time constraints we have on ourselves. I think those are outlined. We have sent copies to Denise. Denise has copies of our notice. We are limited to the amount of time we can set: for abatement of an order to 90 days, for complete abatement of that order, and in order to file a mining

claim, and have a mining plan completed in 90 days, I believe--I haven't seen what Co-op Mining has filed.

MR. CHAIRMAN: I haven't either.

MR. SMITH: But I believe that time is running short on that. It's been almost 30 days now since you issued the notice. At least 60 days in our time limitations to have approved a permit by the State of Utah. I think that we are pressed for time in that respect. I would have to see as you would what has been filed.

MR. CHAIRMAN: The letter makes reference to--do they not say they have submitted a preliminary plan?

MR. FEIGHT: Lithink the staff could answer the question. Ron, could you explain it to the Chairman?

MR. DANIELS: Yes. We we do by personal visit from Mr. Owen on the 24th of November a set of preliminary plans, and among them were a map which we were prepared to enter into the record; a surface water control plan; a revegetation plan; a paragraph which deals with underground water, and a description of underground water association with the mine; a statement which addresses the coal fire and the work

was held.)

which Co-op has done on that fire, and what plans they have for contingency type plans on abating the fire.

MR. CHAIRMAN: Is there a plan that you are saying that you would like to introduce?

MR. DANIELS: Yes

MR. CHAIRMAN: The Board will have a few

minutes for consulting. Just wait a few moments.

(Whereupon an off the record discussion

MR. CHAIRMAN: After consultation, we decided that we probably should proceed with the case and we should have from the Attorney General's office, Denise Dragoo go through with the case and there probably will be some questions. Would you like to proceed?

DENISE DRAGOO: Thank you, Mr. Chairman. Just in summary, the case that the State plans to prove today will basically consist of the following. We'll have Ron Daniels from the Division testify as to an investigation having been conducted as to the fact that the Co-op Mining operation was notified of the violations that founded the investigation and that there was proper response taken by the mining operation, and finally certain recommendations of the Division in that regard, so if I can call now

Ron Daniels from the Division. MR. KINGSTON: Mr. Chairman, before we 2 proceed, I would like to make an objection on behalf 3 of Co-op Mining to proceed in the absonce of having the proper representative of co-op Mining. I understand 5 the State is going to proceed, but I do want the record 6 to show that my objection has been made. 7 MR. CHAIRMAN: We recognize your objection and will take it under consideration. 9 RONALD W. DANIELS, 10 called as a witness by and on behalf of the State of 11 Utah, being first duly sworn, was examined and 12 testified as follows: 13 EXAMINATION 14 BY DENISE DRAGOO: 15 Mr. Daniels, will you state your name 16 17 for the record? 18 Ronald W. Daniels. Α And where is your place of employment? 19 Utah Division of Oil, Gas & Mining. 20 What is your position? 21 Q: 22 À Coordinator of Mined Land Development.

have that qualifies you for this position?

Q.

23

24

25

And what educational background do you

I was employed for several years with the

State Division of Forestry as a natural resource management person. I've worked on several natural resource problems in the capacity with that Division and in 1975 started working to enforce the Otah Mined Reclamation Act in the same capacity that I am in now.

Q Can you tell me did you participate in

Q Can you tell me did you participate in a on-site inspection of Co-Op Mine in Emery County, Utah, on November 1, 1978?

A Yes.

2.

Q Who participated with you at that time?

myself and Mary Ann White, the Division Biologist; the representatives from the Office of Surface Mining were Mr. Murray Smith who is present here today; Mr. Thomas Emnett was there. He is an inspector for the Office of Surface Mining also; and the representatives of the company during that visit that we contacted were Mr. Ferrel Stoter and Mr. Wendell Owen. However, Mr. Owen was the one who took us around the operation.

Q And what did you find in making this inspection?

A We found that there were several objectionable problem areas that could have, in our opinion, been a violation under the Utah Mined Reclamation Act, but generally it was an overview of the operation

6.00	그는 사람들은 사람들은 교회를 잃었다. 사람들은 사람들은 사람들은 사람들은 사람들은 사람들은 사람들은 사람들은
1	to see and to inform Co-op what they needed to do to
2	comply.
3	Q Do you recognize this document as being a
4	record of that on-site inspection?
5	A Yes. This is the Office of Surface
6	Mining Report.
7	Q If there are no objections, I would like
8	to submit that to the Board.
9	MR. KINGSTON: May I take a look at that,
10	please?
11	DENISE DRAGOO: Yes. We will call this
12	Exhibit 1.
13	(Whereupon Co-op Exhibit No. 1 was marked
14	for identification.)
15	MR. KINGSTON: Will you qualify as to who
16	prepared that and when?
17	DENIŜE DRAGOO: Yes.
18	Q (By Denise Dragoo) Perhaps you can qualify
19	this, Mr. Daniels. Can you indicate who prepared this
20	and when it was prepared?
21	A This was prepared by-+
22	MR. CHAIRMAN:you're talking about proposed
23	Exhibit 1?
24	DENISE DRAGOO: Yes, Mr. Chairman, Co-op
75	[발생님 : : : : : : : : : : : : : : : : : : :

THE WITNESS: This was prepared by

Mr. Tom Ehmett of the Office of Surface Mining. I can assume it was prepared some time after November 1 by him.

Q (By Denise Dragoo) If there are no further objections, then I ask the Board accept it into evidence.

MR. KINGSTON: Is Mr. Ehmett present today regarding the document?

MR. CHAIRMAN: I don't think so.

Will you tell us what it is about?

DENISE DRAGOO: Okay. The violations reported in this on-site inspection are primarily in regards to the interim regulations. The fact that it is noted that they were primarily concerned here with on page 3, Item No. 1 "Problems and Violations Noted During the Inspection; 1. No state permit has been received at this site. This is a violation of the Federal Act. A state permit shall be obtained." That's basically what we want to establish.

MR. CHAIRMAN: Mr. Kingston, did you want to object to this being introduced?

MR. KINGSTON: I don't think it's been properly qualified. It would be hearsay. It may be proper for an administrative hearing, but unless Mr.

Ehmett is here to testify regarding why he made those comments and whether they are factual, I don't think it is properly introduced.

DENISE DRAGOO: I think the fact that
Ron Daniels was in attendance at that same inspection,
and the fact that it was submitted to Ron Daniels after
that inspection, I think that he is familiar with the
document. Therefore, I think it qualifies.

MR. KINGSTON: Certainly Mr. Daniels would be qualified to testify as to what he saw and in fact, if he saw what the letter indicates, he can testify to that fact.

MR. CHAIRMAN: Will you go ahead and ask him some questions to qualify it before it is accepted?

DENISE DRAGOO: Basically, Mr. Daniels, did you make similar observations to those listed by Tom Ehmett in this report?

THE WITNESS: Yes. I would basically agree with the items listed on page 3 under "Problems and Violations Noted During the Inspection." They are listed numbers one through five on that page. If you would like me to, I will go over them.

MR. CHAIRMAN: Won't you go over them for the record, then?

ATEMA OF

THE WITNESS: Number one is No state permit has been received at this site. This is a violation of #) UCS 502(a). A state permit shall be ovtained.

- 2. No mine permit identification sign exists at the public entrance to the mine. This is a violation of 30 CFR 717.12. All required signs shall be erected.
- 3. A surface water monitoring and ground water monitoring program has not been submitted to the State Regulatory Authority for approval and implemented. Violation of 30 CFR 717.17.
- 4. No sediment control and collection system is in existence at the site. Violation of 30 CFR 717.17
- 5. There is a coal waste fire in two locations at the site. This should be extinguished and a plan implemented to handle this in the future.

 Violation P.L.95-87 Sect. 515b(14) and 30 CFR 717.14."

I would agree with numbers one through five.

MR. CHAIRMAN: I think under those conditions we will accept it as an exhibit. It may be admitted.

(Whereupon Co-op Exhibit No. 1 was received in evidence.)

DENISE DRAGOO: Thank you, Mr. Chairman.

I will continue my questioning.

Q (By Denise Dragoo) As a result of this inspection, did the Division take any action?

A Yes, that is the purpose of this hearing today.

Q Was a letter sent to Co-op Mining regarding the violations found at that inspection?

A A letter generally saying that they had not complied with the State law and did not have a State permit and there were several things which they had not responded to the Division as yet was sent to Co-op Mining.

Q As a result of this inspection, did the Office of Surface Mining take any action?

A Yes. I believe the Office of Surface Mining issued to Co-op Mining a Notice of Violation on these five points.

MR. CHAIRMAN: Do you believe that; you've seen it?

THE WITNESS Yes. I don't have a copy of it right before me. Maybe Denise does.

DENISE DRAGOO: It was in the November 9th letter that we submitted earlier.

MR. CHAIRMAN: This one right here?

DENISE DRAGOO: Yes, that's it.

MR. CHAIRMAN: All right. Proceed.

Q (By Denise Dragoo) What response did Co-op Mining make to the Order to Show Cause sent to them in the letter of November 8?

MR. CHAIRMAN: Would you repeat that, Denise?

Q (By Denise Dragoo) What response did Co-op Mining make to the letter of November 8 from the State Division of Oil, Gas & Mining?

A As you know, the letter was not properly served, but on the visit into the office it was given to Mr. Owen, and even before he received the letter he was in our office giving us more information on how their compliance would take place in response to the Federal notice.

Essentially, on the 24th of November, Mr. Owen brought in some information to us which told about the proposed actions on the Co-op Mine.

Q And would you like to describe for the record what information was submitted?

A Yes. I suppose I could ask you to enter this into evidence as another exhibit. It's a proposal submitted by Co-op Mining on the company letterhead. It is undated, but it is dated as being

1 received by the Division on November 24th. 2 MR. CHAIRMAN: Are you proposing that as an exhibit? 3 DENISE DRAGOO: Yes. The Division proposes it as Co-op Exhibit 2, the response of Co-op Mining 5 6 Company which was filed with the Division on November 24. (Whereupon Co-op Exhibit No. 2 was marked 7 for identification.) 8 MR. KINGSTON: We have no objection to it, Mr. Chairman. 10 Mr. Chairman, there being DENISE DRAGOO: 11 no objection, we move that it be received in evidence. 12 MR. CHAIRMAN: It may be accepted as an 13 exhibit. Just qualify it a little bit. As I under-14 stand it it was admitted by Mr. Owen? 15 THE WITNESS: That's correct. 16 MR. CHAIRMAN: It may be admitted. 17 (Whereupon Co-op Exhibit No. 2 was 18 received in evidence.) 19 THE WITNESS: The things which are included 20 21 on this communication received by the Division on November 24 deal with surface water control, revegeta-22

tion, underground water, and coal and waste material

fires. I would like to point out that in addition to

this four-page document, Mr. Owen submitted a map of

23

24

THE STATE OF THE S

the operation and described to both myself and Mr.

Minder and other members of the staff that this map
had been prepared by a registered professional engineer,
and that it was the beginning of their drainage plan for
the surface facilities of the Co-op mine. This probably
should be entered into the evidence.

DENISE DRAGOO: If there are no objections,
I request that the Board accept Exhibit 3, Co-op No. 3.

MR. KINGSTON: No objection as to what it purports to be.

MR. CHAIRMAN: Did I understand there would be no objection?

MR. KINGSTON: As to what it purports to be as submitted by Mr. Owen.

MR. CHAIRMAN: It will be accepted.

(Whereupon Co-op Exhibit No. 3 was marked for identification and received in evidence.)

THE WITNESS: I think the record should show that only one of these copies was dark enough to indicate the stamp of the registered professional engineer on it, and it is stamped by Mr. William V. Hargraves, registered professional engineer, State of Utah, No. 1782. Mr. Hargraves is a consulting engineer located at 3816 Eastwood Lane, Salt Lake City.

corner contra

1 During his visit Mr. Owen also indicated 2 that an engineering firm was working on the design plans for a sediment control structure which is 3 pictured on this map, and it is labeled "The Drainage Pond " and that the engineers working on this design 5 6 had not quite completed it as yet, but that the final. design would comply with the Division Rule MC717.17 7 (By Denise Dragoo) Did you also receive 8 9 a letter on November 24 from Mr. Wendell Owen? The letter wasn't received that day, but 10 we asked Mr. Owen to submit one since he said he was 11

Q That letter has basically been read into the record already, is that correct?

A Yes.

12

13

14

15

16

17

18

19

20

21

22

23

24

25

scheduled to be in the hospital.

Q Do you notice on that letter that Mr. Wendell Owen asked the compliance schedule be compiled at this hearing?

A Yes. The last paragraph states: "We request that the schedule for a compliance be set at this hearing."

Q Based on the submissions of Mr. Owens and this letter, what type of compliance schedule are you prepared to recommend to the Board?

A I would recommend that Co-op Mining be

given a chance to refine these plans as received by the Division on November 24 somewhat, possibly put in some more detail and some of the hydrologic side of it since a hydraulogist has not actually had a chance to review it, and also show that some of the work has been one by Co-op Mining already. I understand, according to Mr. Owen, that the signs had been installed, that the fire has been extinguished, and that there are plans to abate the fire when it pops up again which they think it will do. But I would suggest that the Board give Mr. Owen 30 days possibly, to come up with the refinements to this plan, and then allow a 90 day period from today's date to obtain the State permit which we would issue upon the receipt of the things after 30 days.

Q If there are not any further questions of Mr. Daniels, I have none.

I don't know whether Mr. Daniels can answer these or not. I might state for the record I would not have any objection to a system of compliance being put into effect. I think what we need is what the objections are that we need to comply with. If we could have some specifics on it. I understand Mr. Owen is, and you can correct me if I'm wrong, has cooperated

probably to the best of his ability in trying to find out what needs to be done to comply with your requirements. If there is a problem, I think it is because there is some misunderstanding or lack of communication. If we can receive today, some kind of an outline of the specifics that you would require that we would comply with by a certain date, we could live with that.

DENISE DRAGOO: I think we can probably come up with a compliance schedule specifying the time frame and the specific objectives, if that will be satisfactory.

MR. KINGSTON: If it would meet with the approval of the Board. I don't feel like binding my client right now to a compliance schedule without first seeing that they've got to comply with. I might point out just a couple of items on Exhibit No. 1, if I can see that again, and as I noticed reading through it very briefly; for instance, the paragraph headed 717.17 "Water Quality Standards and Effluent Limitations," and it mentions a stream which apparently has to be monitored. But at the time the inspection was made the stream was so small it couldn't be monitored. What is Co-op Mining Company supposed to do with the water on the site that isn't sufficient for tests to be made? No sedimentation ponds exist.

EMLOGK

Yet, at the time the inspection was made, the only water running through the area was absorbed into the road before it got outside of the area. What type of a pond has to be provided in order to take care of the water that apparently isn't there. Maybe the regulations provide for these things. But these are the problems that Co-op Mining has.

DENISE DRAGOO: I believe you will find those requirements at MC 717 of the Division's Rules and Regulations, in that orange manual there.

MR. KINGSTON: The thing I am concerned with, members of the Board, is again I'm sure that the law requires that we do certain things, probably on monitoring the water, for instance. You may say we have to do it every six months, but again, it's a dry area and I am familiar with it. There isn't sufficient water there to monitor to do it every six months, what do we do, do we get a violation?

MR. BELL: You just state you monitored it and there wasn't any.

MR. KINGSTON: It has to be tested and the tests have to be done by a certified laboratory to determine if the proper qualities are there.

MR. BELL: If you don't have any, then that eliminates that part of it.

ADVISON WONTENT

MR. KINGSTON: All right. If that could be made part of the compliance order if there isn't any water, then we don't have to monitor it, I will be satisfied.

MR. DANIELS: Essentially what is to be monitored is the storm runoff. It would be on a regular schedule, and I think monthly is what we were talking about or whenever precipitation occurs, if any.

MR. CHAIRMAN: Do storms come down there?

MR. DANIELS: Every month.

MR. KINGSTON: Are you prepared to give today us some specifics on what we have to comply with?

MR. DANIELS: I can give you the general outline of what the rules in 717.17 says, and from that I think we can work out the details.

MR. KINGSTON: Is there some procedure that we can follow here where we can agree to the compliance after we see what we have got to comply with as far as the time schedule?

DENISE DRAGOO: I think it would be up to the Board to determine whether they want to issue a compliance order. We would probably have to wait until they come up with their order.

EVASABLE

MR. KINGSTON: I don't know how the Board can enter a compliance order without knowing what they are ordering us to comply with. Maybe they are a lot smarter than I am. I don't know.

MR. CHAIRMAN: Denise, it's five minutes after twelve, how long do you think it will take you to finish; are you practically through?

DENISE DRAGOO: I have completed the Co-op case. We still have the Blackhawk Mine.

MR. CHAIRMAN: No, I'm talking about this case.

DENISE DRAGOO: We've completed our presentation.

MR. JUVELIN: We still have to find out what Co-op is going to be expected to comply with.

I think Mr. Kingston brings a very good point.

are the things they can do to comply with certain phases. There are some things that they can do now and some of the things they are going to be limited to because of the weather conditions and other things. What framework are we looking at? Can some of it be done in 30 days and some 60 days and some possibly is going to take six months before they can complete the pond and sedimentation and all that stuff? Will you

be willing to make a list with them of the work that can be done because of the conditions and so we can have something?

. 7

MR. DANIELS: In my own opinion, I think everything can be done in the 90 day period except possibly the construction of the pond and a construction of the diversion ditches. That depends on the weather.

MR. CHAIRMAN: Ron, bringing up the question on the time element, maybe you and Mr. Kingston could agree on the fundamentals of a compliance schedule during the noon hour and then we can still read it into the record.

MR. DANIELS: I think I can go over that right now. If there are some questions, we can go into something during noon. It isn't all that difficult.

MR. KINGSTON: I understand most of the objections have been taken care of. At least that's what my people tell me.

MR. DANIELS: That's true.

MR. CHAIRMAN: If you don't, I understand you said you could suggest what compliance schedule would be; do you have one prepared?

MR. DANIELS: Just the 30 and the 90 days that these things would be either committed to or

construction be started within this period.

MR. CHAIRMAN: Couldn't you go over that with Mr. Kingston on the lunch hour and have him pretty well prepared so we can have it read right into the record after lunch?

MR. DANIELS: Okay.

MR. CHAIRMAN: If you have another way of doing it, that would be fine.

DENISE DRAGOO: Mr. Chairman, I think it is set forth in the rules and regulations. He could probably just point out the appropriate rules and regulations.

MR. DANIELS: Right.

DENISE DRAGOO: It seems to me that that would satisfy the Board.

MR. KINGSTON: I don't know if the rules and regulations specify what in our operations needs to be done. I think the problem we've got are specifics on exactly what you are requiring that we do and by when.

MR. DANIELS: Many of these things because of the nature of the mine, that because it's an underground mine, you can't do it now. You have to commit to doing them when you finish. Among those are backfilling of the portal areas, regrading, setting

a maximum grade for the grading of the covering over the coal seam, revegetation.

3

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MR. KINGSTON: If it's merely a commitment you want, I'm sure we can do that. I don't mean that as an out for my people. I think you will agree that we have cooperated as much as we can and will continue to do that. And if it's a commitment on our part of good faith to do these things as soon as possible, I'm sure we can do that and make that commitment.

MR. FEIGHT: Could I ask Ron Daniels one question?

> Certainly. MR. CHAIRMAN:

MR. FEIGHT: Mr. Daniels, this isn't the first time this type of matter has been discussed with the people from Co-op Mining? Is this the first time they heard about complying with these rules and regulations?

> No, sir. MR. DANIELS:

MR. FEIGHT: In other words, we are now looking at something that took place two to four months ago. In order to get the cooperation from the part of the individuals, we had to drag them in before the Board, isn't that correct?

MR. DANIELS: That's correct.

What I'm trying to point MR. FIEGHT:

out is this isn't somthing that is brand new, today, for the first time that Co-op is coming in and saying "We didn't realize we had to comply with this?" They've had four or five months in which to do what we are requesting now. I think when they sit down with Mr. Daniels and Mr. Smith ought to be with them due to the fact that he is representing OSM and work out this compliance schedule, I might suggest that.

MR. CHAIRMAN: I thought when Mr. Daniels made this recommendation that that was what he was talking about. Just give them 30 days in which to respond and if they would need additional time from now, 90 days to prove the plan. That was your recommendation, did I understand it correctly, Ron?

MR. DANIELS: Yes, that's correct.

MR. CHAIRMAN: Wouldn't he need this sort of a schedule of compliance to go forward with that?

MR. DANIELS: Yes. It would be included in the plan.

MR. CHAIRMAN: A certainly have no objection to what Jack suggested to get it clear. Do you have any other suggestion?

MR. DANIELS: No.

...

.15

MR. CHAIRMAN: Do you, Denise?

DENISE DRAGOO: Perhaps we can come up with just over the noon hour something describing the detailed information required and the time frame in which to submit that information.

MR. CHAIRMAN: Yes, the three of them can get together. Well, let's try it and see what happens.

Jack, I think you wanted to ask a certain question?

MR. FEIGHT: Yes. I just wanted to ask
Mr. Smith a question. When you issue an order of
abatement you shut in the mine, then eventually this
mine is reopened up, do you make another inspection,
is that your intent?

MR. SMITH: The notices that were sent to Co-op Mine were notices for them to shut down.

MR. FEIGHT: I'm just asking when it happens, if it happens?

MR. SMITH: The next step, I guess is following one of these notices of violation. If there is no corrective action, then an order of cessation would be issued. That order would require shutting down the mine; the problem of submitting permit for the application or constructing a sediment pond or

whatever it is. That's totally abated until there is a sediment pond constructed.

MR. CHAIRMAN: Did you explain that satisfactorily to Jack as to how you open the mine back up after you once closed it down. I think that's the basis of his question.

MR. SMITH: If there is a reinspection of the property to see that has been done--

MR. CHAIRMAN: --performed by you?

MR. SMITH: Performed by our office by an official representative of the Secretary of Interior to see that that violation has been totally abated. When there is, then there is a release.

MR. BELL: I have a question. What magnitude of a violation will be required for you to determine that you shut a mine down?

MR. SMITH: I believe the general guideline is that the inspector and the office determines there is an eminent harm to the environment, that there is an eminent harm to the environment.

MR. BELL: In the reverse, if the man says the creek does not run any water, say the dam is not completed on schedule, on your schedule, but there has been no water or no contamination of any kind, would you shut the mine down at that point because

there was no--there was really no damage, yet, they had not complied to the law because it wasn't completed to that schedule, what would you do?

MR. SMITH: I don't know if I can answer that question. It is my opinion that you could determine that there is an eminent environmental harm, I think the word "eminent" comes into play. You can issue an order based on the fact that you determine there is an eminent harm, not necessarily an action.

MR. BELL: In other words, it would have to be pretty serious before you might shut a mine down where you felt it would contaminate water or contaminate something that may affect other life or human beings or cattle or whatever you may determine. Is this what we are saying?

MR. SMITH: I think that's true.

MR. FBIGHT. I. didn't want to put Mr. Smith on the spot.

MR. BELL: I think we need to know basically the things that we are up against so we have some kind of guidelines.

MR. SMITH: There are certain procedural things. There are provisions, if there is total neglect of the law, I'm sure you realize that in a case like that you can issue a cessation order. That

is when a person shows no intent and there has been nothing done to correct the problem. Even minor things in some cases like to correct things like erosion control which in itself is not an environmental harm but you do have cases where it is an environmental harm and in cases like that you can issue a cessation order.

MR. McINTYRE: What production, the size of the operation, is Co-op Mining?

MR. DANIELS: I'm not quite sure, maybe 200,000 tons a year.

MR. KINGSTON: Just about 200,000 tons a year now.

MR. McINTYRE: About 700 tons a day?

MR. KINGSTON: I don't think it's quite

that high.

DENISE DRAGOO: I think that an on-site inspection indicated there is 100,000 tons of coal produced annually.

MR. KINGSTON: I think it sightly more than 100,000. I think that would be pretty accurate.

MR. CHAIRMAN: Are there any more questions?

DENISE DRAGOO: Could I ask one question

of Mr. Smith?

MR. CHAIRMAN: Certainly.

DENISE DRAGOO: Earlier you referred to the 90-day time frame. Should our compliance schedule stick to that 90 day time frame in order to coordinate with your efforts?

MR. SMITH: I don't think we have any flexibility on the 90-day period. That 90-day period begins with the issuance of our notice.

The date of our notices were given on November 9.

DENISE DRAGOO: So as of today, we have 90 days, is that correct?

Thank you, Mr. Chairman.

MR. SMITH: It's my understanding. DENISE DRAGOO: That's all I have.

MR. CHAIRMAN: Let me ask you one further question. Did you intend to introduce the notice of violation from your office into the record or is it here in the file?

DENISE DRAGOO: Maybe I should introduce that.

MR. CHAIRMAN: I think it should be introduced.

DENISE DRAGOO: I guess this is Co-op
Exhibit No. 4. This is a letter of November 9 to the
Division of Oil, Gas & Mining from Don Crane, Regional
Director of the Office of Surface Mining, and attached

 thereto is the Notice of Violation No. 78V1-1, concerning Co-op Mining Company.

If there are no objections, I'll introduce that into evidence.

MR. KINGSTON: I would allow it in but
I would make this one qualification. It's my understanding that this is issued simply on the basis of the state inspection and the results of the state inspection for the record Co-op Mining has filed an objection with the Department of Interior to the issuance of this order and we haven't requested this matter be heard. So it has not been determined one way or the other whether these violations or alleged violations have occurred.

MR. CHAIRMAN: We'll accept it for what probitive value it has.

(Whereupon Co-op Exhibit No. 4 was marked for identification and received in evidence.)

MR. CHAIRMAN: It looks to me like we can adjourn. We will return at 1 50

(Whereupon a lunch recess was had.)

MR. CHAIRMAN: We will proceed Ms.

Dragoo, do you have a statement for the mecord?

DENISE DRAGOO: For the record, over the lunch break, we came up with a schedule for

compliance. I will prepare that schedule for the Commission, for the Board, and the Board will approve it and we will send that order back to Mr. Kingston who is the attorney for Co-op Mining within three days of today's date.

That schedule for compliance is basically to obtain two objectives: First, is to design four sedimentation ponds which is to be submitted ten days from today's date. After approval of that submission, the Division will notify Co-op Mining and within five days of their notification, they should commence construction of that pond. The second requirement of the schedule for compliance will be the submission of the required documents as required by rules MC 717 and those will be detailed by Ron Daniels, but that submission has to be made within 30 days of today's date and an approved permit has to be approved from 60 days of today's date. Ron, will you discuss those details?

MR. DANIELS: Yes. I don't know where this clean-up deadline that we talked about fits into that. Should it be one of the special requirements or should it be in the 717?

DENISE DRAGOO: I think within the 717.

MR. DANIELS: Essentially we went over

Division rule 717, point 12 through point 20 with Mr. Kingston, and paraphrasing each one of these sections, we're asking for, since the nature of the mine is an underground mine, a lot of those cases we are asking for a commitment to do something.

Under 717.12, the commitment is for signs showing the name, business and address and telephone number and ID number of the mine and those signs should be installed on site.

717.14 deals with backfilling and grading of road cuts, entry areas and other surface work areas, and among the things we need from Co-op Mining in regard to this section are a plan for the backfilling which sets forth some standards for grading and revegetation and that type of thing, and the commitment that this will be done as areas are abandoned on the surface.

of access rock or earth materials. So in other words, if there is waste rock developed in the mine, it will be deposited in an orderly fashion and in accordance with the standards of that section.

The most onerous burden of the MC 717 rule is found in 717.17 which is entitled "Whole Protection of the Hydrologic System." Generally, what

we are looking for from Co-op under this section is a commitment to minimize the disturbance to both surface and underground waters and a commitment to treating runoff water from the surface operation.

We already have a commitment to obtain an MPDS permit for discharge water and we have a commitment already that the sedimentation pond will be constructed.

717.17 further outlines the requirement that a system of monitoring should be set up, and we will be looking for that in the compliance, and as a commitment for compliance to the road standards under this same section.

topsoil handling and revegetation. Essentially the company will need to commit to conserving topsoil as it is developed or as it is excavated on the mine site and commit to stabilizing those topsoil stockpiles so the piles and the topsoil itself may be utilized at a later date when the final reclamation takes place. Further under 717.20, a commitment shall be made by Co-op Mining to stabilize through the vegetatation and grading surface areas disburbed by the mining. Along that same vein under 717.20, we decided that Co-op could show more intent on compliance by cleaning

up and stabilizing a stockpile area adjacent to the Huntington Canyon highway within a certain specified time period. Do we set the time for that?

MR. KINGSTON: I don't believe we set a time period because that would be contingent upon working agreements with some other mine that would wash the coal dust or whatever had to removed from that area. We'll get a commitment to commence cleanup and do it as rapidly as possible based on the conditions.

DENISE DRAGOO: Will that be within 60 days then?

MR. KINGSTON: I don't think we can possibly get the coal taken care of within 60 days. Again, we have to go to Swisher or some other mine in the area that has a washing plant to take care of it. We don't have the facilities at our mine to do that.

DENISE DRAGOO: Can you commit to the compliance within 60 days?

MR. KINGSTON: What do you mean by "Commit to the compliance?"

DENISE DRAGOO: Can you come up with a compliance format, agree that you will comply within the next year, 60 days.

MR. DANIELS: We talked about the

14

15 16

17

18

19 20

21 22

23

24 25 concentration of the coal that's on the surface in one pile or in one area somewhere. I think you agreed that you could do that within the 60 day period.

MR. KINGSTON:

DENISE DRAGOO: Okay.

MR. DANIELS: That coal will be deposited in an area not subject to erosion or surface runoff.

MR. KINGSTON: Yes.

MR. CHAIRMAN: Ron, how far is that stockpile removed from the mine?

MR DANIELS: Essentially it's on site.

MR. CHAIRMAN: It is essentiall on site?

MR. DANIELS: Between the highway and

the mine portal itself.

DENISE DRAGOO: Does that complete the MC 717 requirements?

MR. DANIELS: Right.

DENISE DRAGOO: Finally, we would ask the Board to order that upon the completion of the 60 days given in this order that the operator be required to appear at the next most convenient Board hearing to demonstrate the compliance and show cause as to why the Board should not be issued an immediate cessation order of mining activities.

MR. CHAIRMAN: Denise, will you state that again. I'm not sure I know what you said.

DENISE DRAGOO: We would ask the Board to order in addition to the compliance order that Co-op Mining appear before the Board to demonstrate compliance, order to show cause why the Board should not issue an immediate cessation order to close down the above mining operation.

MR. KINGSTON: I don't know if that would be required unless the state or some other agency gives us notice that we haven't complied. If we receive notice that something is deficient in these things that we agree to, why then we certainly would have to come and show why we haven't done it. If we meet the qualifications or the compliance order, why we shouldn't have to come in here and say we've done it.

DENISE DRAGOO: I think in a way the burden is on Co-op Mining right now to demonstrate that these things have been done, and basically if that demonstration isn't made to us, perhaps by the Board meeting two months from today that then you should appear to show cause as to why a cessation order should not be issued.

MR. KINGSTON: I don't know if the Board

would want to be bothered with that or not.

MR. CHAIRMAN: I'm wondering if we are not getting into some staff work. The Division has the responsibility under our statute for requiring that and the Board doesn't have. I think that can be handled by putting the responsibility where the statute puts it on the staff and see that they are in compliance within 60 days.

DENISE DRAGOO: Well then, I amend that to the extent that if the Division cannot obtain that compliance from Co-op within a 60 day period that then at that point that as a condition of this compliance order that Co-op be required to appear again to show cause why an immediate cessation order should not be issued.

MR. KINGSTON: Again, I think that could be done independently by a motion of the department. It would not necessarily have to be made part of this order.

MR. BELL: What she is really trying to get at if the staff finds that at the end of the 60 day period this has not been met and the compliance has not been done, then it would be the staff's direction to the Board that this has not been followed through and therefore it lays it back in our hands to proceed

however we think there has been a violation in relation to the order. Isn't that what you're trying to say?

DENISE DRAGOO: Yes. I'm trying to get Co-op a chance or opportunity for due process, basically.

MR. BELL: If they say they haven't completed the thing and they have been working at it, then the staff feels that maybe they better come in and report to the Board then that would be up to the staff to notify them to come in. But if there isn't any particular reason for them to come in, then there's no reason for them to come in. I think it should be up to the staff whether they come back and make a report to the Board.

DENISE DRAGOO: Yes.

MR. CHAIRMAN: Mr. Smith, were you wanting to say something?

MR. SMITH: I would like to comment on my understanding of our discussion during the lunch-break, and it was my understanding that what Denise is proposing here is setting somewhat an in point the best way we are able to set that in point now is by saying if Co-op Mine has not come in by a certain time and has not been diligent in doing what we were

talking about doing here today, then at that in point then there will be more or less an automatic order of cessation unless Co-op comes to the Board and shows otherwise that they have been diligent and there have been problems. I would endogse that approach myself.

Q

MR. CHAIRMAN: That would be inherent in this order the way she has drawn it to have 60 days within which to make that compliance. I think it would be encumbant upon us to take action in 60 days if they haven't.

MR. SMITH: Isn't it possible that this meeting today that you could come up with an order that said without a further notice of the Board if the staff determines that Co-op was not diligent without another hearing being held, the staff determined whether Co-op was not diligent in trying to comply with that order, then there would be an order of cessation issued automatically without another Board hearing unless it is appealed by Co-op.

MR. CHAIRMAN: I can't answer your question that openly.

MR. SMITH: I think that is essentially what we talked about in the lunch break.

DENISE DRAGOO: I was just trying to essentially give them one more opportunity for a

hearing. In other words, a notice that they have to come forward and show why we shouldn't go ahead and get the cessation order, and if there is a misunderstanding maybe that would give Co-op a chance to clarify that at that point.

MR. DEWSNUP: How about a compromise?

How about putting it in the order now, a provision if this compliance as scheduled is not fully met by your January meeting, is that 60 days from now, roughly?

MR. CHAIRMAN: Yes

MR. DEWSNUP: Then at that meeting Co-op be required to appear to show cause at that meeting why a cessation order should not be issued. Then you have a built in notice of your next hearing if they comply, it becomes moot and if they don't, then you'll probably have to issue a new notice. What would you think of that kind of a compromise?

MR. KINGSTON: I wouldn't have any objection to that as long as we do receive the notice that you feel like we're out of compliance. We will have the obligation to come in and appear and explain it at the hearing.

MR. DEWSNUP: If you don't have your permit by then, you will know you haven't met the compliance.

DENISE DRAGOO: That's right.

MR. CHAIRMAN: Ron has a question.

MR. DANIELS: I think it's self-evident to those of us working day to day on the approval of mining and reclamation plans, but one of the conditions, of course, is the posting of surety to cover the reclamation. I just thought that should be entered into the record that the actual posting of surety should take place as soon as the final approval is issued.

 $$\operatorname{MR}.$$ CHAIRMAN: That amount has not been agreed upon as yet.

MR. DANIELS: That's right.

MR. CHAIRMAN: All right.

MR. JUVELIN: I have a comment. One of the things in all of the discussions of whether or not there should be a hearing in 60 days, I would think that it would be Co-op's place if they were out of compliance to request a hearing. I don't think there should be an automatic hearing set up. If Co-op feels that there is no way that they can comply, then the burden is on them to approach us for a hearing to show cause why because there would automatically be a notice of cessation after 60 days if they are not in compliance. It seems to me

We don't have that much option. There will be a notice of cessation at the end of 60 days unless Co-op can come in and show cause why that notice should not be forthcoming. Certainly the staff is going to be in contact with the Co-op people during that 60 day period. So Co-op is going to be fully aware of that if they are not in compliance:

MR. DEWSNUP: That raises a due process question. The Board will not have had the time to hear the evidence and make its findings and conclusions. Maybe I misread you.

 $$\operatorname{MR}.$$ KINGSTON: That's what I was getting to.

MR. DEWSNUP: What I said was intended to avoid getting into a headon on those kind of due process considerations. I think there is a problem there.

MR. JUVELIN: I have no objection to the suggestion you made. I think it's a good one.

MR. DEWSNUP: If we leave it to them to have the hearing, he may decide not to have a hearing unless a cessation order does issue, then there is no way you can get them back to the snubbing post unless you proceed yourself.

MR. JUVELIN: If we don't issue a cessation order, OSM will, if there is no compliance.

MR. DEWSNUP: Whatever you do, I think it should be structured in the state's interest and the public's interest and your interest in handling the matters as you think they should be handled not advocate what OSM may do or not do.

Nor do I think you should take any action you think you should take just to please OSM. I don't think they should shotgun you into something that is not appropriate. Nor do I think you should advocate that if they don't get around to it OSM will come along and do it.

MR. CHAIRMAN: It looks like everybody is in agreement with that. I don't hear anybody objecting.

MR. KINGSTON: There's one other qualification that should be made on the stipulation that was outlined by Ms. Dragoo; This is on the 5 day time period in which Co-op mine had to commence construction of the sedimentation pond after notice from the state. The state not only has to notify us that the plan has been approved, but they also have to give us authority to commence, and that will be based on, as I understand it, the soil conditions at the time. In other words, if the soil conditions do

not permit immediate commencement of the constructive process, then they won't allow us to go ahead and start constructing the sedimentation pond.

MR. CHAIRMAN: Is there any problem with that? I think that would be practicable. All right. We will assume that will be the way to handle it.

Is there anything further? (No response.)

If not, you can prepare the order and we will circulate it, and it will be in effect from now on.

Thank you very much.

(Whereupon the hearing concluded in the above-entitled matter.)

<u>C E R T I F I C A T E</u>

STATE OF UTAH

COUNTY OF SALT LAKE)

I, ATHENA MOORE, do hereby certify that
I am a Certified Shorthand Reporter and Notary Public
in and for the State of Utah; that as such reporter I
attended the above entitled matter and thereat reported
in Stenotype all the testimony, evidence and proceedings
had therein; that thereafter I caused to be transcribed
my said stenographic notes into typewriting, and the
foregoing constitutes a full, true and correct
transcription of the same, to the best of my ability.

DATED at Salt Lake City, Utah, this //

day of Necessary 1978.

ATHENA MOORE

Certified Shorthand Reporter License No. 88

My Commission Expires: